

## 2009/10 Area Based Grant Proposal Form (LSP's)

### 1. PROPOSAL DETAILS

<b>Proposal Title:</b> The Rugby Initiative
<b>Local Strategic Partnership:</b> Rugby LSP
<b>Chair of the LSP:</b> Cllr Leigh Hunt
<b>Responsible Officer, Contact Details &amp; Accountable Body:</b> Accountable body to be confirmed.  Responsible Officer: Dan Green Localities and Communities Manager (Rugby) Town Hall Evreux Way Rugby CV21 2RR  Tel: 01788 533656 Email: dangreen@warwickshire.gov.uk
<b>Summary of Expenditure (including details of match funding where available) proposed:</b>  The Rugby Initiative is a multi-agency approach to tackle the serious and disproportionate impact on individuals and communities from: <ul style="list-style-type: none"> <li>• High Harm Causers</li> <li>• Challenging Families</li> <li>• Emerging/Potential Criminals</li> </ul> <p>In effect, a substantial part of the methodology is the tried and tested family intervention approach that can respond to the complex range of issues usually involved. We can now offer the right blend of challenge and support that best offers younger children new life chances. At this time nationally more than 1000 families are engaged this way.</p> <p>The funding will contribute towards the appointment of 2 key workers for 2 years (at a cost of £160,000) and provide a fund for a package of specialist interventions (at a cost of £100,000) which are not currently available.</p> <p>The £53,000 from the Area Based Grant will form a part of the overall funding package with anticipated contributions totalling £30,000 from Rugby Borough Council and Rugby Community Safety Partnership. Further funding is being sought from ACPO/Home Office, Community Payback, the Home Office Gangs Taskforce and WCC Rugby Area Committee.</p> <p>A slimmed down version of the project would be delivered if sufficient additional funding were not secured.</p>

**Description and scope of proposal:**

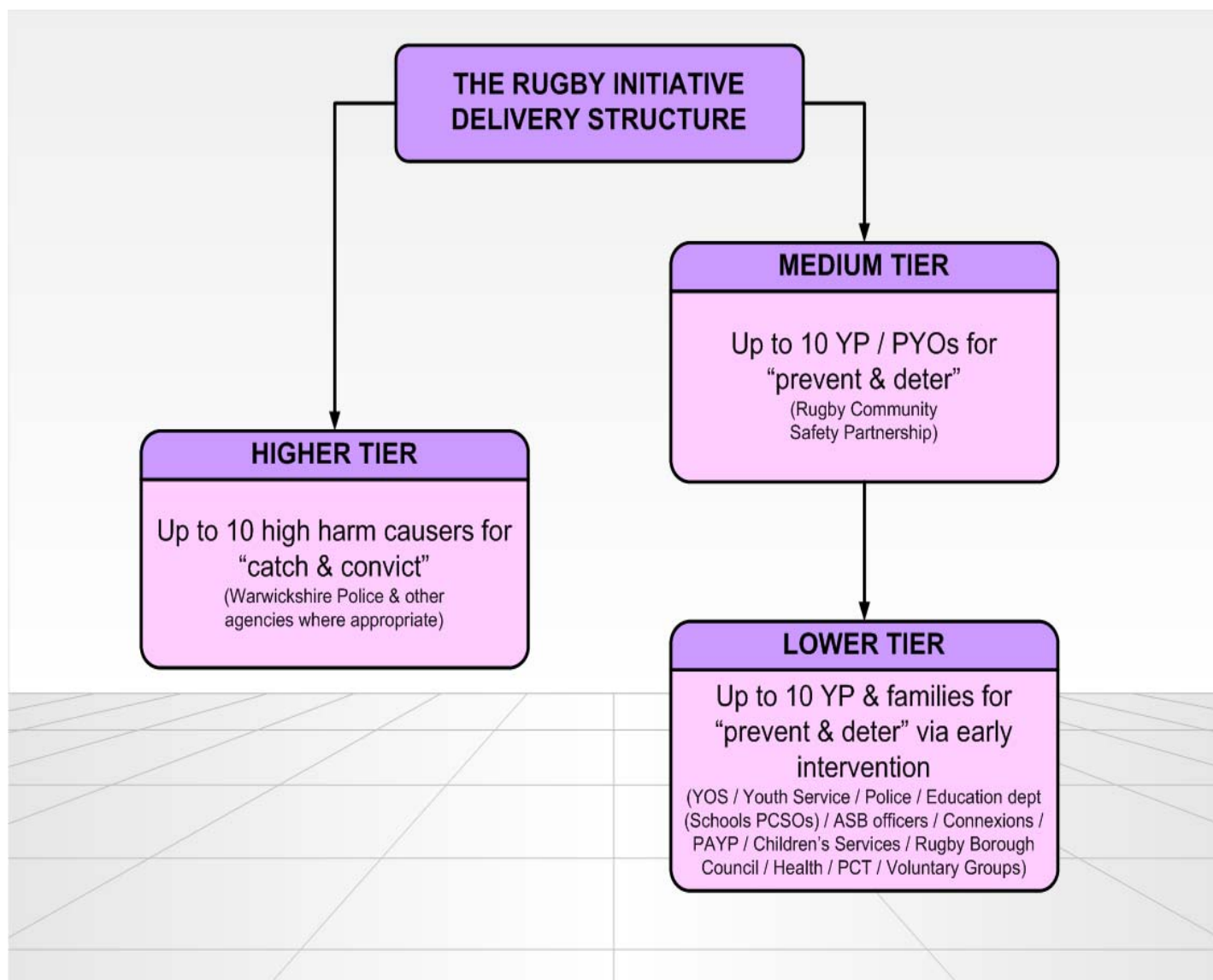
The Rugby LSP proposes to the Public Service Board that Area Based Grant for 09/10 allocated to the Rugby LSP be used to support the Rugby Initiative – a tiered approach to High Harm Causers and Family Interventions.

Much of the approach has been developed by the Rugby Community Safety Partnership, in extensive consultation with the Childrens Trust. The primary statutory task for the partnership is to tackle crime, disorder, anti social behaviour and substance misuse issues in Rugby. National Indicator 21 reflects the levels of public confidence in local agencies to deal effectively with these issues. Critical to achieving the indicators above is the ability of the partnership to tackle those families who exhibit a chaotic and criminal lifestyle that has severe impact upon local communities, together with a significant and disproportionate draw upon services from a range of agencies.

This “whole family “ approach will tackle the causes of the drivers behind this behaviour by focussing on the worst families as assessed by a multi agency team by the use of an objective and weighted scoring process that reflects the risks associated with each family and ultimately a justification for action across the partnership.

The package of interventions may include anger management, positive parenting, family conferencing, neighbour conflict, boundary setting, alcohol and drugs awareness, educational support, welfare support, tenancy support, developing activities and interests, developing appropriate friendships, training and preparation for work.

Figure 1. The Rugby Initiative – A 3-tiered approach to High Harm Causers



## 2. NARROWING THE GAPS

### **What are the key community outcomes for this proposal?**

The key outcome is to tackle family needs on a bespoke basis to minimise the harm that specific families are causing to the local community, and to prevent potential future harm, whilst addressing the needs of vulnerable/at risk/high harm causing families.

This contributes to Narrowing the Gaps in three dimensions :-

1. Protecting the public through reduced levels of crime, antisocial behaviour etc
2. Promoting public stability, trust and confidence
3. Reducing victimisation and the levels of service demand

Independent evaluations of Family Intervention Projects in the North of England have shown that the cost of working with one problematic family can be in the region of up to £300,000 per year. If granted this funding would allow us to work with up to eight families over a two year period.

This initiative is essentially a Family Intervention Plus programme with the addition of the High Harm Causers dimension. It supports the current Countywide philosophy of using this approach in Nuneaton and Warwick District and should inform the subsequent development of this approach as a main stream response in due course.

Funding will enable this partnership to tackle the families who appear “untouchable” to local communities. Our ability to target such families will be critical to balance capacity with maximum community impact and leverage. This project has gained the endorsement of strategic colleagues at the County level.

### **How does this proposal focus upon addressing the causes of the Gaps in Warwickshire?**

The Rugby LSP recently commissioned a report investigating levels of deprivation in Rugby. This report seeks to establish the geographical communities and communities of interest within Rugby, experiencing the greatest levels of deprivation. The report contains the following text:

*Following a review of the 35-plus datasets used for this project, a small number of neighbourhoods emerge as obvious candidates for more intense levels of interventions. It should be recognised that the causes and symptoms of deprivation – unemployment, poor qualifications, poor health, crime etc – are experienced at the household or individual level and therefore it is likely that all parts of the Borough will have families facing at least some forms of inequality and need.*

*The analysis also identifies that deprivation and inequality is not necessarily just defined in terms of geography, and that there are likely to be other communities of need whose needs may get masked by neighbourhood-based analysis.*

The ‘targeted’ nature of the work proposed means that the project will focus on those causing a disproportionate amount of crime and is entirely in keeping with the ‘Review of Deprivation’ report and in keeping with the principles of Narrowing the Gaps.

3 of the 5 wards identified by the Warwickshire Observatory (appendix b of the Public Service Board ‘Narrowing the Gap’ paper 25/09/07) as being in the top 5% in Warwickshire for recorded crime are within the geographical remit of this project. This project will also help to address this inequality.

**Outline the extent to which the proposal will target priority communities/communities of interest and priority neighbourhoods to narrow the gaps.**

As above

**Please list the partner organisations directly involved in the delivery of this proposal and how the programme is part of an overall co-ordination of partnership activity at a local level.**

The project will be co-ordinated by the Rugby Local Strategic Partnership with considerable involvement of the Rugby Community Safety Partnership and the Rugby Childrens Trust.

The upper tier of the model will be delivered by Warwickshire Police with minimal input from other agencies. The middle tier of the model will be delivered by the Rugby Community Safety Partnership

The lower tier will be delivered by a variety of partner agencies including: Warwickshire County Council, The Police, Connexions, PAYP, Rugby Borough Council, NHS Warwickshire and Voluntary & Community Sector Organisations.

### 3. LAA TARGETS AND CORPORATE PRIORITIES

**What are the quantitative and qualitative links to the LAA priorities (include any measurable outputs and/or performance indicators)**

The proposal will deliver quantitative and qualitative directly and indirectly to the **Narrowing the Gaps Indicators** below. There will also be the opportunity to address cross cutting issues around equalities, culture, sport and recreation.

Detailed targets and outcomes (performance indicators) are still to be work through.

75	Children & Young People	5 + GCSEs A* - C or equivalent including Maths and English
116	Children & Young People	Proportion of children in poverty
117	Children & Young People	16-18 year olds who are Not in Education Employment or Training
15	Safer	Serious Violent Crime (inc Domestic Violence)
16	Safer	Serious Acquisitive Crime
21	Safer	Dealing with local concerns about anti social behaviour and crime by the local council and the police
4	Stronger	% of people who feel they can influence decisions in their locality
1	Stronger	% of people who believe people from different backgrounds get on well together in their local area
120	HCOP	All Age, All cause Mortality
123	HCOP	Smoking cessation
152	Economic Development & Enterprise	Working age population on out of work benefits
163	Economic Development & Enterprise	Working age population with Level 2 qualification
166	Economic Development & Enterprise	Average earnings of employees in the area

175	Economic Development & Enterprise	Access to services and facilities by public transport
195	Climate Change & the Environment	Improved street and environmental cleanliness (levels of graffiti, litter detritus and fly posting)

Other key performance measures will include:

- Reduction in crime and ASB levels of the families worked with
- Less homelessness (better managed tenancies)
- Improved school attendance
- Improved school behaviour
- Reduction of those not in education, training or employment
- Reduction of drug and alcohol misuse both for young people and their parents
- Reductions in the levels of teenage pregnancies

**What is the timescale for the delivery of these outcomes and what plans are there for the sustainability of the project beyond the end date?**

The project is planned to be delivered over two years with the outcomes being seen for generations to come. Breaking the cycle of generational anti-social behaviour will bring long lasting outcomes for the Borough by addressing the causes of the issues, rather than dealing with the effects.

**The funding is only available on a one off basis. Therefore will any commitments beyond one year be created and if so, how will they be funded and managed in the future?**

The funding will contribute towards the appointment of 2 key workers for 2 years (at a cost of £160,000) and provide a fund for a package of specialist interventions (at a cost of £100,000) which are not currently available.

The £53,000 from the Area Based Grant will form a part of the overall funding package with anticipated contributions totalling £30,000 from Rugby Borough Council and Rugby Community Safety Partnership. Further funding is being sought from ACPO/Home Office, Community Payback, the Home Office Gangs Taskforce and WCC Rugby Area Committee.

A slimmed down version of the project would be delivered if sufficient additional funding were not secured.

**What are the key risks associated with this project?**

The main key risk to the project is below:

- Faltering Agencies/Councils commitment/resources to the project
- Top down management and Councillor 'buy in' and the challenge to change Organisational culture and attitude;
- It's not a 'Quick win project' therefore clear milestone/s and outcomes are critical.

**What plans are in place at the end of the project to evaluate success and experiences?**

The project will be evaluated at each key stage to ensure that success can be measured, but it is also 'felt' by the improvement of quality of life within the community. The project aspires to 'mainstreaming' of resources and experiences could be easily shared across the County.

Upon completion please return to Bill Basra, LAA Manager via email [billbasra@warwickshire.gov.uk](mailto:billbasra@warwickshire.gov.uk) (01926 412016)

## **CRITERIA/PROCESS FOR APPLICATION**

### **Timelines**

LSP's are encouraged to submit applications by the end of June to enable decision making and allocations by end of August. However in exceptional circumstances applications may be submitted by the end of August to enable decisions to be made in September.

### **Decision Making**

There is a requirement for a Sub Group to be established consisting of the Chief Executive of Warwickshire County Council, the three County Council Group Leaders and three nominees from the Public Service Board. These nominees are:

Louise Bennett-Coventry and Warwickshire Chamber of Commerce  
Kate Mulkern-Heart of England Foundation  
Andy Parker-Warwickshire Police

The Sub-Group will approve applications and report for information to the Public Service Board together with recommendations for review of implementation and effectiveness.

### **Criteria for use of the Funding**

In overall terms, applicant LSPs should ensure that their submissions:

- Take forward the Board's Narrowing the Gaps agenda
- Focus activities in priority communities in their area, taking fully into account the priority neighbourhoods agreed by the Board
- Take the form of a coordinated programme of partnership activity as opposed to a bidding process for unconnected local initiatives
- Address the causes of 'the gaps' as opposed to the symptoms

Within this overall context it is suggested that the LSPs are requested to submit a programme to the PSB Sub Group for approval specifying:

- The community outcomes that will be achieved.

- The localities / neighbourhoods in which delivery will take place
- How the programme impacts on the achievement of LAA indicators / targets
- The contribution of the Programme to the Narrowing the Gaps agenda
- Matched funding via the contribution to the Programme by partners of their mainstream funding / other resources
- The links with LAA Delivery Plans
- How the programme can be sustained into 2010 and beyond
- The accountable body/bodies for the use of the funds

## **Engagement of Voluntary and Community Sector**

In order to respond to concerns raised by Voluntary and Community Sector representatives regarding the 2008/9 process it is suggested that the Board makes clear to the LSPs that they should ensure that local voluntary and community organisations have a full and equal opportunity to participate in the development of the programme. Attention is drawn to Compact Commissioning Guidance 2009 which makes clear that the LSPs should:

- Engage with a wide range of relevant third sector organisations. This includes organisations that act as advocates for service users and also as service providers. Commissioners should consider working with their local infrastructure organisations or relevant local networks for access to third sector organisations.
- Consider how to engage with third sector organisations as they vary in size. Smaller organisations often lack time, resources and dedicated staff for responding to consultations or engaging in development work.
- Allow an appropriate length of time for engagement and being clear on what is involved, will also improve the results of this stage. This will allow individual organisations, representative bodies, partnerships or networks time to prepare resource effectively and respond. It is vital to think about how dialogue is made accessible to, and inclusive of, wider third sector organisations, for example, faith groups.

Early involvement of representatives of the Sector in the development of programmes is encouraged as is the requirement that VCS representatives ensure that information received is shared widely within respective VCS organisations.