

**Warwickshire Waste Partnership -
16 March 2010**

**Summary of Progress Against Targets in
Warwickshire's Municipal
Waste Management Strategy**



**Warwickshire's Municipal Waste
Management Strategy**

*Annual Progress Report - Draft
March 2010*

Produced by the Warwickshire Waste
Partnership

 **recycle** for Warwickshire

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1 Introduction

1.1 Progress against targets in Warwickshire's Municipal Waste Management Strategy – Review year 2008/09

Warwickshire's Municipal Waste Management Strategy (MWMS) was adopted by the Warwickshire Waste Partnership (WWP) in October 2005, and launched in January 2006.

The Warwickshire Waste Partnership consists of five Waste Collection Authorities:

- North Warwickshire Borough Council (NWBC)
- Nuneaton and Bedworth Borough Council (NBBC)
- Rugby Borough Council (RBC)
- Stratford District Council (SDC)
- Warwick District Council (WDC)

As well as the Waste Disposal Authority (WDA):

- Warwickshire County Council

By adopting the Waste Strategy, the Warwickshire authorities have agreed to work towards a number of quantifiable objectives, which have been identified in the Waste Strategy.

It was agreed that progress towards achieving our targets would be reviewed and reported on an annual basis. This is the third report to provide a summary of our progress against our targets and progress with the implementation of the Waste Strategy.

The key objectives agreed in the Waste Strategy were:

- To reduce the amount of waste generated in Warwickshire
- To develop integrated, sustainable solutions for managing waste in Warwickshire
- To meet landfill diversion targets established by the WET Act 2003 (diversion of Biodegradable Municipal Waste)
- To meet and exceed statutory recycling and composting targets
- To work in partnership with each other and other stakeholders to produce and implement the Waste Strategy.
- To encourage public participation in the implementation and review of the Waste Strategy
- To regularly review and update the Waste Strategy and implementation programme

2 Progress against key objectives, actions and indicators

Warwickshire's Municipal Waste Management Strategy established a number of key targets and objectives that the members of the Warwickshire Waste Partnership agreed to work towards. The following tables provide a list of our targets and objectives and summarise our performance against the targets. Where appropriate, 2008/09 waste data¹ has been used.

2.1 To reduce the amount of waste produced in Warwickshire

Waste prevention and reuse is critical to the development of sustainable waste management practices and was highlighted as one of the key objectives in Waste Strategy for England 2007. Greater focus on waste prevention is now monitored through the implementation of national indicators. The indicators highlight how much waste is reused, recycled and composted, as well as the amount of waste residual waste that is sent for disposal.

Target/Action	Indicators	Progress
Aim to reduce the quantity of waste collected per head, not exceeding 544kg per inhabitant.	Annual kg of waste produced per person.	Figures for 2007/08 showed that the annual kg of waste produced per head was 539kg. Figures for 2008/09 show that the annual kg of waste produced per head was down to 521kg.
	Annual kg of residual waste produced per household (NI 191).	The Warwickshire Waste Partnership is now working towards the national target of reducing the amount of residual waste collected per household. In 2008/09 662 kg was collected.
To develop a waste prevention and minimisation strategy	Waste Prevention and minimisation strategy developed by 2006/07.	Warwickshire's Waste Minimisation Strategy was launched at the Warwickshire Waste Partnership Conference on 7th November 2007. The Partnership is working towards the targets within the Strategy.
To increase reuse of materials in Warwickshire	Number of reuse shops at Household Waste Recycling Centres (HWRCs).	There are three dedicated charity reuse shops operating in Warwickshire. The shops are located at Burton Farm in Stratford-upon-Avon, Princes Drive in Leamington Spa and Hunters Lane H in Rugby. A fourth charity reuse shop may be developed at the new HWRC proposed for North Warwickshire.
	Number of furniture reuse schemes in Warwickshire	There are five dedicated furniture reuse schemes operated by the community/voluntary sector. A leaflet detailing all reuse activities was produced by Warwickshire County Council (WCC) to inform the public of the reuse services operating in Warwickshire. The leaflet was handed out at road shows and is available on the WCC website.

¹ Figures have been taken from WasteDataFlow records and Warwickshire County Council figures from internal data sets.

2.2 To develop integrated, sustainable solutions for managing waste in Warwickshire

Positive progress has been made against these targets, with a reduction in the amount of waste being landfilled and an increase in the amount of material reused, recycled and composted.

Target/Action	Indicators	Progress
To reduce reliance on landfill as a primary means of waste disposal.	Reduction in the overall tonnages of waste disposed of to landfill.	In 2008/09 153,033 tonnes of municipal waste generated in Warwickshire was disposed of to landfill. This is a reduction of 15.5% on the previous year, where 181,101 tonnes was disposed of to landfill. In 2007/08 57% of household waste was disposed to landfill. In 2008/9 50% of household waste was disposed of to landfill.
	Levels of recycling, composting and recovery.	Municipal waste figures: Countywide recycling - 21% (17 %) Countywide composting – 22% (18 %) Countywide recovery - 7% (7 %) <i>*Figures in brackets are for 2007/08</i>
Minimise so far as is practicably possible the distance that waste is transported throughout the County.	Monitor distance of journeys.	Where possible vehicle journeys are minimised. The need for transfer stations is being considered as part of Project Transform.
Monitor the development of new waste treatment technologies.	Review development and status of new technologies on a regular basis.	Project Transform held it's Bidders Conference on 19 October 2009. The Conference was attended by over 80 delegates representing a wide cross-section of the waste management and associated industries. A representative from Warwickshire County Council attended the Larac Training Course: Waste Treatment Technologies and their Implications for Waste Collection. Information is provided to officers from technology providers and monitored through the information provided nationally by Defra, the Environment Agency and CIWM.
Investigate and implement where practicable the use of cleaner fuels when collecting (including general refuse collection) and transporting waste and for use in vehicles used at HWRC.	Number of vehicles operating on alternative fuel sources.	RBC has its own fuel storage tanks from which all of its diesel powered vehicles fill up. RBC has a policy of using bio-diesel when there is no financial detriment. Since February 2009 RBC has in general been purchasing bio-diesel recently the price differential disappeared, if at any point RBC was able to purchase Ultra Low Suphur Diesel at a cheaper rate than bio-diesel it would revert back.

2.3 To meet landfill diversion targets established by the WET Act 2003 - diversion of Biodegradable Municipal Waste (BMW)

It is predicted that Warwickshire will now meet its 2010 and 2013 landfill diversion targets without the need to buy additional allowance. In order to meet 2020 targets, however, it is essential that we continue to progress our plans to develop new residual waste treatment capacity.

The Partnership is progressing two projects with neighbouring authorities to divert residual waste from landfill in the long-term. Warwickshire County Council went out to tender for residual waste contracts in Spring 2009, to obtain residual waste treatment capacity until the long-term residual waste treatment facility is operational.

Target/Action	Indicators	Progress
Develop landfill allowance trading Strategy by December 2005.	Strategy will be updated regularly in accordance to changes in the market for Landfill Allowances.	It is anticipated that Warwickshire will purchase allowances from the local authorities it is currently working in partnership with, when it is in a deficit position.
Development of treatment/disposal procurement Strategy 2005-2012	Development of treatment facilities and subsequent diversion of BMW from landfill (in tonnes).	<p>The Partnership is implementing schemes to actively reduce the amount of waste sent to landfill for disposal.</p> <p>Collections of garden and food waste are carried out in Rugby Borough, Warwick District and Stratford on Avon District. Collections of garden waste are available in North Warwickshire Borough and Nuneaton & Bedworth Borough. WRAP has produced a report on the various options for implementing food waste collections in the two remaining districts. Both types of collection services divert biodegradable waste from landfill.</p> <p>The Partnership continues to work on two projects with neighbouring authorities to divert residual waste in the long term. The two projects are: Project Transform and Waste to Resources (W2R).</p> <p>Warwickshire County Council went out to tender for residual waste contracts in 2009. Following a successful procurement disposal contracts were awarded to 5 companies. Depending on the disposal method the initial term of the contract ranges from 3 to 6 years.</p> <p>In the year 2008/09, 95,107 tonnes of Warwickshire's biodegradable municipal waste was landfilled, which is 34,258 tonnes less than our original allocated allowance of 129,365 tonnes of BMW for the year.</p>

2.4 To meet and exceed statutory recycling and composting targets

Since the publication of Warwickshire's Municipal Waste Management Strategy, recycling and composting performance has improved significantly. Government figures taken from WasteDataFlow in 2009 revealed that Warwickshire had shown a greater improvement in the last year than any other local authority area in the UK when it came to recycling and composting.

In 2008/09 the Warwickshire Waste Partnership achieved a recycling rate of 43%, therefore achieving the target to recycle and compost 40 – 45% of household waste by 2010/11.

Target/Action	Indicators	Progress										
To optimise recycling and composting within Warwickshire.	Number of households served by separate green waste collection service.	<p>Since April 2009 all suitable properties in Warwick District, Stratford on Avon District and Rugby Borough have access to a garden and food waste collection service. In addition all suitable properties in North Warwickshire Borough and Nuneaton & Bedworth Borough have access to a garden waste collection service.</p> <p>A recycling collection (for at least one material) is provided to 87% of schools across the County.</p> <p>As part of the work supporting recycling and composting in schools. Four secondary schools have installed in-vessel composters (Alderman Smith, Avon Valley, Kenilworth and Studley). Since being installed the composters have been working well and producing a good quality compost.</p>										
Aim to achieve enhanced, countywide recycling targets of between 40-45% by 2009/10.	Recycling and composting rate (%)	<p>Countywide household recycling and composting rate of 43% (35% in 2006/07).</p> <p>The figures in below show individual district recycling figures (excluding figures from HWRCs in their area).</p> <p>District recycling performance</p> <table> <tr> <td>North Warwickshire BC</td> <td>29%</td> </tr> <tr> <td>Nuneaton and Bedworth BC</td> <td>34%</td> </tr> <tr> <td>Rugby BC</td> <td>32%</td> </tr> <tr> <td>Stratford-on-Avon DC</td> <td>47%</td> </tr> <tr> <td>Warwick DC</td> <td>54%</td> </tr> </table>	North Warwickshire BC	29%	Nuneaton and Bedworth BC	34%	Rugby BC	32%	Stratford-on-Avon DC	47%	Warwick DC	54%
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Extend home composting	Number of households estimated to be composting at home.	<p>The WRAP scheme offering reduced price compost bins ended 31 March 2009. In excess of 19,000 bins were sold through this scheme. Residents are now able to purchase reduced price compost bins directly with the supplier.</p> <p>The Master composters scheme continues to work well. A committed</p>										

		<p>group of 19 volunteers have been working at events to promote home composting.</p> <p>All schools have been offered two free compost bins. Schools that up take the compost bins are fully supported with education from the Partnership and the Master Composter Volunteers.</p>																		
<p>Develop improved HWRC infrastructure, increasing the type of materials that can be collected and subsequently recycled. Aim to reach recycling levels of 60% at all sites.</p>	<p>Performance of individual HWRCs (recycling rate%).</p>	<p>The average recycling rate achieved at HWRCs in Warwickshire in 2008/09 was 59%. Progress towards achieving our target of 60% at each site continues. All sites have improved on the previous years performance.</p> <p>2008/09 figures</p> <table> <tr> <td>Burton Farm</td> <td>59%</td> </tr> <tr> <td>Cherry Orchard</td> <td>58%</td> </tr> <tr> <td>Princes Drive</td> <td>79%</td> </tr> <tr> <td>Hunters Lane</td> <td>56%</td> </tr> <tr> <td>Shipston</td> <td>56%</td> </tr> <tr> <td>Grendon</td> <td>60%</td> </tr> <tr> <td>Wellesbourne</td> <td>59%</td> </tr> <tr> <td>Stockton</td> <td>57%</td> </tr> <tr> <td>Judkins</td> <td>41%</td> </tr> </table>	Burton Farm	59%	Cherry Orchard	58%	Princes Drive	79%	Hunters Lane	56%	Shipston	56%	Grendon	60%	Wellesbourne	59%	Stockton	57%	Judkins	41%
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<p>Development of a phased improvement plan for HWRCs over the next 5 years.</p>	<p>Number of sites redeveloped</p>	<p>Warwickshire County Council is working with neighbouring Staffordshire County Council to develop a new HWRC and waste transfer station in North Warwickshire. The new facility will replace the existing HWRC in Grendon. Planning consent was gained in July 2009.</p> <p>Warwickshire County Council is also in the process of developing a short-term agreement to operate the HWRC in Nuneaton. The agreement will run until 2012. In the longer term a tender exercise will be carried out.</p>																		
<p>HWRC contracts maximise re-use and recycling, aim to recycle 60% at HWRC's.</p>	<p>Recycling targets set for individual contractors. Penalty and bonus system in place.</p>	<p>Currently there is a scheme in place for six of the seven contractor operated sites in the county.</p> <p>This contract will expire in 2011. As part of the pre-procurement work Warwickshire County Council is carrying out a complete review of the HWRC's. A report detailing the outcome of the review will be taken to Cabinet in summer/autumn 2010.</p> <p>A dedicated manager was appointed to oversee the two HWRC's (Hunters Lane and Burton Farm) operated by Warwickshire County Council. Hunters Lane in Rugby was short-listed as HWRC of the year in the LetsRecycle.com Awards, for Excellence in Recycling.</p>																		

2.5 Work in partnership with each other and other stakeholders to produce and implement the Strategy.

Work on how to develop the Warwickshire Waste Partnership into a Joint Waste Committee is ongoing. The change to a Joint Waste Committee will help to strengthen partnership working. Heads of Terms for the Waste Joint Committee were drafted in December 2008.

The Partnership is actively working on a number of projects with neighbouring authorities to implement the objectives in the Waste Strategy.

Target/Action	Indicators	Progress
Increase the potential for working together more formally.	Development of the Warwickshire Waste Partnership.	Work to investigate the potential to work together more formally is ongoing.
Investigate the potential for joint waste contracts.		No opportunities for joint waste contracts arose in 2008/09.
Examine the benefits of working with other authorities outside Warwickshire.	Number of projects with other authorities outside Warwickshire.	The Partnership is working with neighbouring authorities to divert residual waste in the long-term. Warwickshire County Council is currently working with Staffordshire County Council to develop a new Household Waste Recycling (HWRC) and Waste Transfer Station. The Partnership is investigating the potential to work with neighbouring authorities to process biowaste arising in the North of the County.
Investigating the possible benefits of joint purchasing and negotiating.		No opportunities for joint purchasing arose in 2008/09.

2.6 Encourage public participation in the implementation and review of the Waste Strategy

Waste Minimisation campaigns encourage public participation in the implementation of the Waste Strategy and assist the Partnership to manage waste in line with the waste hierarchy. The Partnership was very successful in obtaining grants from WRAP to support the Love Food Hate Waste campaign and was awarded £75,000 in 2009. Love Food Hate Waste road shows and events were run across the County throughout the summer. The events were well attended.

Target/Action	Indicators	Progress
Keep the public informed with progress on local and national targets.	Provide web-based feedback – updated regularly to reflect changes in performance.	<p>A review of the Warwickshire Waste Partnership WebPages was carried out in 2008. Information on the implementation of the waste strategy will be posted to the WebPages in 2010 as appropriate.</p> <p>The waste statistics webpage on the WCC website is updated annually.</p>

2.7 Regularly review and update the Strategy and implementation programme

Under the Waste and Emissions and Trading (WET) Act 2003 there is a legal requirement for the Warwickshire authorities to have a Municipal Waste Management Strategy in place and to regularly review this Strategy. The first review of Warwickshire's Municipal Waste Management Strategy was due to take place in 2010, however, this is currently on hold pending the outcome of the forthcoming policy consultation by central Government.

When the Waste Strategy is reviewed it is likely that the objectives will focus on managing waste to move it up the waste hierarchy and to maximise the diversion of waste from landfill. The review will also ensure that Warwickshire's Waste Strategy is updated and incorporates the main objectives and targets from Waste Strategy for England 2007.

Target/Action	Indicators	Progress
Review the Strategy every five years.	Feedback on changes and put information on the Web.	The review of the Warwickshire Waste Strategy is currently on hold.
Annual reporting on progress with targets and actions	Progress reported on web	<p>The second annual progress report was posted onto the Web. A stakeholders e-bulletin based on the report was produced and circulated.</p> <p>Once approved by the Warwickshire Waste Partnership the third report will be posted on the Web. A stakeholders e-bulletin based on the report will be produced shortly after.</p>

3 Progress with the Implementation of Warwickshire's Municipal Waste Management Strategy

Warwickshire's Municipal Waste Management Strategy sets out how the Warwickshire authorities plan to reduce the amount of waste sent to landfill, while reducing the amount of waste generated, and increasing recycling and composting. Warwickshire County Council is overseeing the project to put in place the necessary waste treatment infrastructure required to implement the waste strategy.

3.1 Waste Treatment Infrastructure

There are a number of project teams which are working on different aspects of the Waste Strategy implementation. Members of project teams include both district and county council officers. In some instances consultants have been appointed to provide specialist technical support and advice.

3.1.1 Biowaste

A contract was awarded to Biffa Waste Services for the treatment and diversion of biowaste from landfill in November 2007. Work on the construction of the in-vessel composting site started in October 2008. Interim arrangements with other in-vessel composting sites were put in place from April 2008 for Warwick District Council and from April 2009 for Stratford District Council and Rugby Borough Council. The facility located at Ufton became operational in September 2009. Waste from all three districts is now being processed at the site, this equates to 40,000 tonnes per annum.

To provide biowaste processing capacity for the north of the County it will be necessary to go out to EU procurement. A prior information notice for biowaste provision in the north of the County was published in the official journal of the European Union (OJEU) in December 2008. The capacity for the two northern boroughs on their own may not be sufficient to warrant the development of a new facility or be economically viable. Initial discussions with neighbouring authorities have taken place to assess whether they would be interested in using a biowaste facility locally. Further discussions need to take place before any procurement takes place. Investigations for the provision of a biowaste facility for the north of the County will be investigated further in 2010/11.

3.1.2 Project Transform

Coventry City Council (CCC), Solihull Metropolitan Borough Council (SMBC), Warwickshire County Council and the five District/Borough Councils in Warwickshire are working in Partnership to develop a new residual waste treatment facility to serve the sub-region. It was agreed to pursue Private Finance Initiative Credits (PFI) as a method of funding the project. Through the PFI scheme the Government will fund half of the capital costs of the project (facility development). A project team was established to develop an Expression of Interest and then an Outline Business Case (OBC) for PFI

credits. The OBC was submitted to the Department for Food and Rural Affairs (Defra) in October 2008. Following an assessment of the OBC it was announced that Project Transform had been awarded £129.1 million of PFI Credits in June 2009.

Project Transform formally started the procurement process for a new waste treatment facility by publishing a notice in the Official Journal of the European Union (OJEU) on the 29th of September 2009. The publication of the notice allowed interested companies to formally express an interest in the project and to enter into the first stage of the selection process. Project Transform made the first cut in the shortlist for the contract in January 2010. The selection was made after rigorous scrutiny of the track record of the interested contractors by the Project Transform.

3.1.3 Waste to Resources (W2R)

Warwickshire is working with Staffordshire County Council (SCC) on Project W2R. The aim of the project is to develop a new Energy from Waste facility located at the Four Ashes Industrial estate in south Staffordshire. The facility is being procured through the Private Finance Initiative (PFI) route and SCC has been awarded £124 million of PFI credits towards the capital cost of the development. It is estimated that the facility will be operational in 2013/14.

SCCI is the lead authority and Warwickshire County Council will enter into a contract with SCC for the treatment of residual waste. It is estimated that Warwickshire will send 35,000 tonnes of residual waste a year to the facility. The 35,000 tonnes will consist of all of the residual waste from North Warwickshire Borough and approximately half of the residual waste from Nuneaton and Bedworth Borough. In addition to Warwickshire County Council, Sandwell and Walsall councils are also participating in the project.

3.2 Waste Collection

The five district councils are leading on enhancing kerbside collection services for recyclable materials.

Warwick District Council started a new refuse and recycling collection scheme in 2008. Different materials are collected on alternate weeks, with biowaste (food and garden) and dry recyclables one week and residual (non-recyclable) waste the next.

Stratford-on-Avon District Council's new three bin collection service commenced on 4 August 2008. Following two enhancements, the service now sees dry recyclables (glass, paper, card, cans, cartons, plastic household packaging and bottles) and biowaste (green and kitchen) collected one week and residual (non-recyclable) waste the next. The co-mingled recyclable items are taken to the Pure Recycling Materials Recycling Facility (MRF) at Ettington where glass, paper card and cartons are removed. The remainder of the material then goes to the Pure MRF at Swindon for the plastics to be

sorted. The majority of material rejected in this process is sent to make refuse derived fuel.

Nuneaton and Bedworth Borough Council have a weekly collection of recyclables including cardboard and mixed plastic. A weekly collection of residual waste and a fortnightly collection of garden waste.

North Warwickshire Borough Council have a fortnightly collection of recyclables (Paper, textiles, cans, glass) and garden waste. Residual waste is collected weekly. North Warwickshire intends to increase the current provision of bring banks for plastic bottle recycling.

Rugby Borough Council implemented a three bin collection service in April 2009. The new service consists of a 'blue lid' bin for paper, glass, cans, cartons and plastics, a green bin for organic waste such as garden and kitchen waste, and a black bin for residual waste. The system sees the three bins emptied over a two week collections pattern, although the preference is for the kitchen waste to be collected with the green (organic) bin for composting; residents have the option of a weekly collection of food waste, by placing it in either the residual waste bin or the green (organic) bin.

Warwickshire County Council has supported the districts to develop projects and initiatives to increase recycling and composting via the district capital scheme.

3.3 Household Waste Recycling Centre Improvements

Warwickshire County Council's plans to upgrade and redevelop the household waste recycling centres (HWRCs) are well underway.

3.3.1 North Warwickshire

Warwickshire County Council is working with neighbouring Staffordshire County Council to develop a new HWRC and waste transfer station at Lower House Farm. The new facility will replace the existing HWRC at Grendon.

Planning consent was gained in July 2009 and Warwickshire County Council's purchase of the property was completed at the end of September 2009. Warwickshire and Staffordshire County Councils will jointly finance the development and operation of the facilities. The HWRC will be for the use of both North Warwickshire's and Tamworth's residents. The transfer station on the site will be used to transfer waste arising in North Warwickshire, Tamworth and parts of Nuneaton to the proposed W2R energy from waste plant in south Staffordshire.

3.3.2 Nuneaton and Bedworth

Warwickshire County Council is in the process of developing a short-term agreement to operate the Judkins HWRC in Nuneaton. The agreement will

run until 2012. As part of the short-term agreement improvements to the current site will be implemented.

WCC sought permission from Cabinet in February 2009 to carry out a procurement exercise for the provision of a HWRC to serve Nuneaton and Bedworth in the long-term.

4 Progress with 2008/09 Next Steps

Next Steps 2008/09	Progress
Implement changes required to reach 2010 recycling targets.	The changes required to reach 2010 recycling targets were implemented successfully. The partnership achieved a Countywide recycling target of 43%.
Continue to progress the work required to develop and implement long term waste treatment options.	The work to develop and implement long term waste treatment options is well underway, as part of W2R and Project Transform.
Complete the first review of Warwickshire's Municipal Waste Management Strategy, taking into account Waste Strategy for England 2007.	The review of Warwickshire's Municipal Waste Management Strategy is currently on hold pending the outcome of the forthcoming policy consultation by central Government.
Develop information/education campaigns to encourage participation in existing recycling schemes and initiatives and to support any potential changes to schemes.	Information/education campaigns continue to be implemented throughout the County.
Update the dedicated WebPages on the work of the Warwickshire Waste Partnership and progress with the implementation of Warwickshire's Municipal Waste Management Strategy.	The Warwickshire Waste Partnership WebPages were updated.

5 Next Steps

- Implement the changes required to reach 2015 national recycling and composting target.
- Continue to progress the work required to develop and implement the long term waste treatment options.
- Complete the first review of Warwickshire's Municipal Waste Management Strategy, taking into account Waste Strategy for England 2007.
- Develop more integrated information/education campaigns to encourage participation in existing recycling schemes and support any potential changes to schemes.

- Progress work required to strengthen the Partnership.

6 Appendix A - Contact Details Warwickshire Waste Partnership

North Warwickshire Borough Council

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