

Warwickshire Community Safety Agreement 2011-12

Vision

Community Safety partners agreed a vision to form the basis of community safety work in Warwickshire:

‘Protecting our Communities Together.’

Within this overarching vision, the goal is to improve the quality of life for our citizens, preventing harm and reducing risk through proactive, targeted interventions. This is achieved by working in partnership and with the community to:

- reduce crime, anti-social behaviour and substance misuse
- create safer environments
- promote community cohesion by ensuring that different groups of people who make up the local community can understand each others strengths, needs and differences, working together and actively engaged to produce change
- raise community confidence and build resilience
- raise the aspirations of young people and vulnerable individuals.
- reduce death and injury on the roads

This document is the fourth countywide Community Safety Agreement for Warwickshire.

Section One of this document details how the priorities for this year have been determined, with Section Two setting out actions to be undertaken to meet each of the priorities. All work to be undertaken will sit within the overarching vision above.

Section One

Towards a Community Safety Agreement for Warwickshire 2011-12

Background

Statutory Requirements

In August 2007 Regulation 2007 No. 1830 amended the Crime and Disorder Act 1998. In two tier areas such as Warwickshire, to require a county strategy group whose function is to prepare a community safety agreement for the county area on behalf of the responsible authorities for that area before the end of each year.

The county community safety agreement should:

- Identify ways of co-ordinating across the county to address priorities
- Identify how responsible authorities might otherwise contribute to reducing crime, disorder and substance misuse through closer joint working across the county

The community safety agreement is developed in parallel and aligned with the Community Safety Partnerships' (CSPs') and Police Strategic Assessments. The countywide priorities on which this agreement is based have been developed using the key findings from the CSP and Police Strategic Assessments. This approach enables local, community priorities which have emerged through consultation and engagement to be fed up through the Strategic Assessments and into the countywide priority setting process.

Current performance

Performance data is collected by the Warwickshire Observatory and is used to evaluate and manage performance in relation to the six previous Safer Block LAA targets listed above. Table 1 below shows performance against these targets in 2010-11. However, these indicators are no longer in use

Table 1 - Countywide performance 2010-11

Indicator	2009/10 Target	2009/10 Actual	2010/11 Target	2010/11 Actual	Performance vs same period 2009/10	Year end status against target
NI 15 - Most serious violent crime	294	323	288	335	3.7%	16.3%
NI16 – Serious acquisitive crime	7,582	6,937	7,195	6,346	-8.5%	-11.8%
NI21 – Dealing with local concerns about ASB and crime ¹	26.3%	25%	29.5%	N/A	N/A	N/A
NI30 - Re-offending rate of prolific and priority offenders	285	120	29%	TBC ²	TBC	TBC
NI40 - Drug users in effective treatment	1,063	1,140	1,074	1,128 ³	TBC	TBC
NI47 - People killed or seriously injured in road traffic accidents	389	308	304	301	-2.3%	-1.0%

¹Through the Partnership Place Survey – no longer being measured

² Figures for quarter 2 only - delay with data as this has to be received from national sources.

³ Figure up to the end of November 2010. Delay with this indicator caused by the definition of 'effective treatment'

Determining Priorities for 2011-12 for CSPs

Strategic Assessments were undertaken for each of the CSP areas within Warwickshire (based on the period August 2009 – July 2010). These were then considered by each CSP and used to formulate the following proposed priorities for 2011-12.

North Warwickshire

Partnership priorities
Violent Crime, particularly domestic abuse, alcohol-related and young people related
Anti-social Behaviour, particularly young people related, alcohol related and public perception
Serious acquisitive crime, particularly domestic burglary, theft from vehicles

Nuneaton and Bedworth

Partnership Priorities
Violent Crime
Domestic Burglary
Anti Social Behaviour and deliberate small and primary fires

Rugby

Partnership Priorities
Most Serious Violence
Serious Violence
Domestic Burglary
Anti-Social Behaviour

South Warwickshire

Partnership Priorities
Tackling violent crime on the street and in the home
Tackling Anti-Social Behaviour, particularly 'rowdy nuisance'
Tackling Alcohol abuse as a cause of crime and disorder
Tackling those causing most harm

Warwickshire Police

Warwickshire Police have also undertaken a Strategic Assessment, from which the following priorities are proposed:

WARWICKSHIRE POLICE PRIORITIES 2011/12

CONTROL STRATEGY - "RAISING THE BAR" & "NARROWING THE GAP"

COUNTER TERRORISM & DOMESTIC EXTREMISM	ORGANISED CRIME	ROAD RELATED DEATH
Objective	Objective	Objective
Continue to 'develop flexible responses to radicalisation', 'engage communities in managing the threats' and 'improve the flow of information from our communities' through the work streams outlined in the force's CONTEST 'Prevent' Action Plan	To disrupt or dismantle those groups posing the greatest degree of harm to our communities, through directed targeting, effective partnership working, and the confiscation of criminal assets	To reduce the number of people killed and seriously injured on our roads, through the prioritised and proportionate enforcement of road law, a focus on casualty hot routes and education related to factors that contribute to road traffic collisions

ALCOHOL/DRUG RELATED VIOLENCE

Objective

To reduce alcohol and drug related violence not only through enforcement, but also with close partnership working aimed at addressing substance misuse through treatment and education

DOMESTIC ABUSE

Objective

To reduce domestic abuse through strong enforcement and prevention, with a focus on repeat victims and offenders in order to minimise the potential for harm to victims and their families

ANTI-SOCIAL BEHAVIOUR

Objective

To identify those victims deemed vulnerable from repeated incidents of anti-social behaviour and ensure they are protected by taking robust intervention measures, delivered through effective partnership working

PRIORITY AREAS

Objective

To take a holistic approach to crime and disorder in these geographical areas and core locations within them, by addressing crime and anti-social behaviour, robust management of offenders and the disruption of support mechanisms and drivers of crime such as stolen goods and drug markets

TACKLING HARM CAUSERS

Objective

To protect our communities by disrupting those individuals or groups causing most harm

COMMUNITY COHESION

Objective

To increase public confidence in our ability to protect the communities of Warwickshire from harm by continuing to develop Safer Neighbourhoods and Community Profiles within Warwickshire that properly reflect community concerns and tensions

Warwickshire Priorities 2011-12

Taking into account information provided through the CSP and Police Strategic Assessments and following discussions at county level, the following priorities have been agreed for Warwickshire in 2011-12.

Priorities

- Serious Violent Crime
- Anti-Social Behaviour
- Alcohol
- Offender Management

It was agreed that alcohol and offender management would be effectively implemented on a countywide basis. Violence and anti-social behaviour work to meet these countywide priorities at a local level will be included within the individual CSP Partnership Plans.

The outcomes desired in the next 3-5 years were agreed:

- Reduced levels of harm and therefore less cost to public services
- Increased public confidence and reassurance through active engagement with communities
- Reduced levels of anti-social behaviour
- Successful management of key harm causers
- Reduction in causal factors
- Enhanced community resilience
- Better supported victims

It was also agreed that targets should be set against three key indicators which would stand as a proxy for most of the above outcomes. These are:

- To reduce serious violent crime
- To reduce serious acquisitive crime
- To reduce anti-social behaviour

2011/12 Targets

Priority	Measure	2010/11 actuals	2011/12 target
Serious Violent Crime	Number of incidents of serious violent crime	2,883	2,882
		<ul style="list-style-type: none"> • Most serious violence: 335 • Assault less serious injury: 2,548 	TBC
			TBC
Serious Acquisitive Crime	Number of incidents of serious acquisitive crime	6,346	6,345
		<ul style="list-style-type: none"> • Domestic Burglary: 2,021 • Robbery (Business and Personal): 299 • Vehicle Crime: 4,026 	TBC
			TBC
ASB	Number of incidents of ASB or proxy measure eg criminal damage?	25, 748 ⁴	To establish a baseline for future ASB performance management or proxy target.

Additional Performance Measurements for 2011/12

Alcohol	Rate of hospital admissions per 100,000 pop. for alcohol-related harm	1603	1779
Drug Users successfully completing treatment	Adults successfully completing drug treatment	133 ⁵	TBC
Reducing Reoffending	Adult reoffending rate	-10.52%	To reduce from 2010/11
	Youth reoffending rate	-22.06% (compared to 2009 cohort)	TBC
	PPO reoffending rate	TBC	TBC
Road Safety	People seriously injured in road traffic accidents	301	298

⁴ Changes to the ASB measure will mean that a comparison with 2010/11 data will not be viable. The new measure changes 14 different types of ASB to 3 completely new measures

⁵ Apr-Dec 2010

The Warwickshire Community Safety Agreement

Having identified the countywide community safety priorities, actions will tackle each of these priorities. Only work to be undertaken or co-ordinated at a county level can be found within this agreement. Work to be undertaken at a more local level can be found within the CSP Partnership Plans.

Principles

Work undertaken to meet all priorities will be underpinned by the following principles, as well as the overarching vision of 'protecting our communities together' outlined at the beginning of this Agreement:

- A common understanding of a small number of key priorities and themes, with agreed shared goals and objectives, focussing on prevention and early intervention across partners, with simplified structures and processes to clarify roles and responsibilities
- Collaboration is a given wherever it makes sense and value to do so, reducing duplication and overlap, joining up services where possible, developing a shared culture which makes staff from each agency more visible and responsible across agency boundaries
- Interventions should be evidence-based, using robust analysis, proportional in response, joining up and targeting resources to the most vulnerable areas and individuals, ensuring sustainability
- Strong, shared mechanisms are developed to ensure engagement with the community, which must take account of the community's priorities, and ensure they are encouraged and enabled to take responsibility for issues to which the public sector cannot/should not respond,

Performance Management

Quarterly reporting on progress on the priorities will be to the Safer Warwickshire Strategic Group and then to the Safer and Stronger Communities Board, with an annual report at year-end.

Monthly reports on performance will be produced and discussed by practitioners via a timely partnership conference call. This will enable remedial actions to be implemented to address drops in performance, especially in priority areas.

It is likely that performance management arrangements will be reviewed during 2011/12.

Resourcing

The resources required to meet the priorities within this agreement will be contributed by all partners, mainly through the targeted use of existing resources.

A central role for countywide agencies, specifically Warwickshire County Council and Warwickshire Police analysts, for each of the priorities, will be the identification of hotspot areas. This will ensure agencies can target resources towards locations that will enable them to have the greatest impact and 'narrow the gaps' within their area.

Scrutiny

Under the Police and Justice Act 2006, every local authority is required to have in place a committee with the power to review and scrutinise, and make reports or recommendations, regarding the functioning of the responsible authorities that comprise a CSP. The Warwickshire Crime and Disorder Scrutiny Protocol was agreed in 2009 and sets out which elements of scrutiny will be undertaken at a County level, and which will sit at a District / Borough level. A table showing the agreed County and District / Borough areas of responsibility can be found at Appendix 3. This shows that responsibility for scrutinising WSCP and this agreement sit at a County level.

Violent Crime

Work undertaken at a county level to meet this priority during 2010/11

- Family Intervention work in priority areas, has been in operation for over a year and has seen 19 families with complex multiple difficulties access services o improve school attendance, reduce anti-social behaviour and youth offending and support for children to remain the family home.
- The Domestic Abuse Strategy has been implemented through the delivery of the 2011-12 action plans.
- The domestic abuse strategic review is currently out for consultation on the proposed service model
- The harm caused by alcohol and drug misuse has been addressed through the development and implementation of the Alcohol Implementation Plan

Key Areas of Countywide Business for 2011/12

- The increase in violence across the county will be addressed through a multi-agency strategic approach
- A new Domestic Abuse Strategy will be developed and agreed and an annual action plan implemented
- The Domestic Abuse strategic review will be completed and a new model of service delivery implemented, following consultation
- A Violence against Women and Girls Strategy will be developed to include sexual assaults in conjunction with the Coventry and Warwickshire Sexual Assaults Strategic Board
- Family Intervention work will be rolled out from Nuneaton to cover the rest of the county
- Implementation of the Alcohol Implementation Plan

Performance Management

Key area of business	Monitoring
Violent crime	Reduction in the number of incidents of violent crime compared to 2010/11
Domestic Abuse: <ul style="list-style-type: none"> • strategy and action plan • strategic review • Violence Against Women and Girls 	Strategy and action plan implemented; Strategic review implemented; Violence Against Women and Girls Strategy developed Progress reports made to Safer Warwickshire Strategic Group by March 2012
Family Intervention Project	All of Warwickshire covered by FIPs by Mar 2012. Progress reported to Safer Warwickshire Strategic Group
Alcohol Implementation Plan	Alcohol Implementation Plan implemented by March 2012

Anti-Social Behaviour

Work undertaken at a county level to meet this priority during 2010/11

- Warwickshire ASB strategy now into its third year. Accompanying annual action plan for 2010/11 developed and implemented.
- Project-based ASB interventions successfully reduced ASB in hot spot areas
- Anti Social Fire Intervention Team (ASFIT) continued to support the reduction of small arson fires and associated ASB in high risk areas.

Key Areas of Countywide Business for 2011/12

- Review and develop the countywide ASB strategy for 2011/14 and action plan for 2011/12.
- Review existing structures and processes across the county and report on recommendations for improvements
- Work at local level to ensure that ASB interventions reduce the incidents of ASB in conjunction with other agencies
- Ensure a victim-centred approach to tackling ASB, working with the community to ensure sustainability in preventing ASB

Performance Management

Key area of business	Monitoring
ASB Strategy and annual action plan	Strategy and action plan implemented; Progress reports made to Safer Warwickshire Strategic Group by March 2012
ASB Review completed and recommendations for improvement agreed	Recommendations agreed by Safer Warwickshire Strategic Group by Sept 2011. Progress report to SWSG by Mar 2012
ASB interventions at local level	SARA approach ensures that a robust problem solving methodology is employed in all interventions and enables detailed evaluations demonstrating effectiveness in reducing ASB and savings for agencies
Victim centred approach	Victims of ASB are supported and the community understands how to deal with and prevent ASB

Alcohol

Work undertaken at a county level to meet this priority during 2010/11

- Comprehensive 2010-12 partnership implementation plan developed and agreed
- Specification designed for an integrated drug and alcohol adult treatment service across Coventry and Warwickshire. Tender process commenced.
- Specification designed for an integrated targeted and specialist young people's substance misuse service for Warwickshire. Tender process commenced.
- 969 treatment closures recorded by Swanswell. Of these, almost 60% (571) were successful completions.
- Alcohol Treatment Requirements completed by 35 individuals. Of these, 68% did so with reduced alcohol use.
- 69 test purchasing operations undertaken around the county, resulting in 9 sales. 8 Fixed Penalty Notices and 1 caution issued to those caught selling alcohol to underage young people.

Key Areas of Countywide Business for 2011/12

- Implement the actions within the Alcohol Implementation Plan, ensuring that work is undertaken to meet each of the three priorities within the plan; prevention, treatment and enforcement
- Commission, publicise and implement an integrated drug and alcohol treatment service, to commence on 1st December 2011
- Commission, publicise and implement an integrated targeted and specialist young people's substance misuse service, to commence on 1st December 2011
- Continue to tackle alcohol sales to underage young people, utilising the full range of available campaigning methods and enforcement tools.

Performance Management

Key area of business	Monitoring
Alcohol Implementation Plan	Plan implemented. Six monthly updates presented to Drugs and Alcohol Management Group
Commissioning new services	Process managed by Project Board and monitored by Drugs and Alcohol Management Group. New services to commence on 1 st December 2011
Underage sales	Progress monitored by Trading Standards and reported to partners through the ASB action plan and Alcohol Implementation Plan

Reducing Re-Offending

Work undertaken at a county level to meet this priority during 2010/11

- Reducing Re-offending strategy developed, in line with new duty under Policing and Crime Act 2009.
- 100 PPOs monitored showing a 29% reduction in reoffending over the previous year
- Reduction in the youth reoffending rate – currently better than the national and regional rate
- Reduction in the number of young people entering the criminal justice system

Key Areas of Countywide Business for 2011/12

- Implementation of the Reducing Reoffending Strategy
- Monitor PPOs to reduce reoffending using the same target as last year (29%) as no target yet available from the Home Office
- Safeguard young people and reduce the youth reoffending rate as priorities for the Youth Justice Service in spite of reducing funding
- Restorative justice processes for YJS remains a priority

Performance Management

Key area of business	Monitoring
Reducing Reoffending Strategy and action plan	Progress reported to Safer Warwickshire Strategic Group by Mar 2012
Reducing reoffending by cohort of PPOs	Progress reported to Safer Warwickshire Strategic Group March 2012
Reducing reoffending	YJS annual report to SWSG

Appendix 2: County and District/Borough areas of responsibility for crime and disorder overview and scrutiny:

County Scrutiny	District/Borough Scrutiny
<p>Scrutiny of the Safer Warwickshire Strategic Group, including the community safety agreement, associated strategies and performance reports, etc.</p>	<p>Scrutiny of the local CSP, including its partnership plan and associated performance reports, etc.</p>
<p>Scrutiny of all activity relating to crime and disorder matters which is coordinated/ funded at county level, including:</p> <ul style="list-style-type: none"> ▪ Community safety activity (WCC Team) ▪ Domestic abuse strategy and commissioning ▪ Drug and alcohol strategy and commissioning ▪ Youth Justice Service ▪ Anti-social behaviour (County level strategy and actions) ▪ The contribution of several County level services, including: <ul style="list-style-type: none"> ○ Road Safety ○ Trading Standards ○ Warwickshire Fire & Rescue Service ▪ County strategy for Prevent (counter terrorism) ▪ Serious acquisitive crime initiatives ▪ Safer neighbourhood strategy ▪ Safer Schools initiative ▪ Positive About Young People ▪ The contribution of the Probation Service 	<p>Scrutiny of all activity relating to crime and disorder matters which is coordinated/ funded at district level, including:</p> <ul style="list-style-type: none"> ▪ Community Safety (District/Borough Teams) ▪ Anti-Social Behaviour (District level strategy implementation/ delivery) ▪ The contribution of several District/Borough level services, including: <ul style="list-style-type: none"> ○ Environmental Services ○ Housing ○ Sports and Recreation ○ Licensing ▪ Specific projects established and managed at a district level e.g. anti-social behaviour initiatives, acquisitive crime ▪ Safer neighbourhood delivery